

WEST VIRGINIA LEGISLATURE

2025 REGULAR SESSION

Introduced

House Bill 2514

By Delegates Ellington, Statler, Hornby, Crouse,

Willis, Dittman, Toney, and Campbell

[Introduced February 17, 2025; referred to the
Committee on Education]

1 A BILL to amend and reenact §18-2-7f and §18-2E-10 of the Code of West Virginia, 1931, relating
2 to removing one-time reports to the Legislative Oversight Commission on Education
3 Accountability regarding the implementation of extended learning opportunity programs
4 and regarding the multi-tiered system of support for early literacy and numeracy.

Be it enacted by the Legislature of West Virginia:

ARTICLE 2. STATE BOARD OF EDUCATION.

§18-2-7f. Alternative educational opportunities for elective course credit.

1 (a) The Legislature finds and declares that:

2 (1) Programs outside of the traditional classroom have educational value;

3 (2) Many entities, including, but not limited to, nonprofit organizations, afterschool
4 programs, businesses, and trade associations may have an interest in offering programs outside
5 of the traditional classroom that are attractive to students and contain educational value;

6 (3) Learning opportunities that are designed to address the interests and aptitudes of the
7 individual student will enable students to discover, develop, and apply their individual talents to
8 realize their full potential;

9 (4) Policies that allow for educational opportunities outside of the traditional classroom
10 exist in other states;

11 (5) Providing credit for alternative educational opportunities will enrich the learning
12 environment of students and develop well-rounded individuals ready for a life of learning,
13 productive work, and community involvement.

14 (b) *Program established.* — The State Board of Education shall establish, develop, and
15 maintain a program whereby students can earn elective course credit for extended learning
16 opportunities that take place outside of the traditional classroom setting. In accordance with the
17 requirements of this section, the State Board of Education shall permit any high school student to
18 receive up to six elective course credits towards graduation for participating and completing any
19 approved extended learning opportunity program.

20 (c) *Eligibility of extended learning opportunity programs.* — Entities eligible to provide
21 extended learning opportunity programs within a county shall be broadly defined and shall include,
22 but are not limited to, the following:

- 23 (1) Nonprofit organizations;
- 24 (2) Businesses with established locations in the state;
- 25 (3) Trade associations;
- 26 (4) Parents of students involved in programs that may otherwise qualify as an alternative
27 educational program;
- 28 (5) Teachers involved in programs outside of the traditional classroom; and
- 29 (6) School personnel involved in programs outside of the traditional classroom.

30 In order to be certified as an eligible extended learning opportunity program, an individual
31 or entity shall successfully complete an application process as established by the State Board of
32 Education pursuant to the requirements of this section.

33 (d) *Application process.* — An extended learning opportunity program shall qualify for
34 elective course credit if it has been approved by the State Board of Education. Individuals or
35 entities seeking program accreditation shall complete an application form promulgated by the
36 board, which shall include the following application criteria:

- 37 (1) A general explanation of the program's qualifications and benefits;
- 38 (2) An outline of the overall program, including its goals, competencies, and expected
39 student outcomes;
- 40 (3) An outline of specific instructional activities, materials, and learning environments;
- 41 (4) Written content standards and objectives;
- 42 (5) A description of the facilities, if any, utilized by the program; and
- 43 (6) An explanation of how the program intends to monitor student progress and complete
44 assessment and grading for participating students.

45 The State Board of Education shall consider a completed extended learning opportunity

46 program application within 45 days of receipt. An approved extended learning opportunity provider
47 shall comply with all applicable federal and state health and safety laws and regulations, as well as
48 any standards and safeguards as provided by the State Board of Education. Background checks
49 are required for all key personnel or instructional staff of an extended learning opportunity
50 provider, and a program shall provide its background check policy to participating families. A
51 participating program shall also have proof of insurance.

52 (e) *Program denial.* — If an extended learning opportunity program application is denied,
53 the State Board of Education shall provide a detailed explanation of the reasons for the denial as
54 well as an explanation of ways in which the program may improve its application in order to obtain
55 a more favorable review by the board. Denial of an extended learning opportunity program
56 application may not prohibit a provider from submitting another application aimed at addressing
57 the concerns or improvements originally suggested by the board.

58 (f) *Program evaluation.* — An approved extended learning opportunity program shall be
59 monitored and evaluated at the end of its first year by the State Board of Education, which may
60 consider in its evaluation input from any participating school's principal or guidance counselors. If
61 an extended learning opportunity program continues to meet the requirements of this section, its
62 approval may be extended by the board for a period of five years.

63 Thereafter, the extended learning opportunity program shall be inspected and monitored
64 on an annual basis. The State Board of Education may evaluate an approved program at any time
65 and may disqualify an approved program if the provider has violated the requirements of state law
66 or State Board of Education policies. An extended learning opportunity program may appeal any
67 disqualification to the circuit court of Kanawha County or to the circuit court of the county in which
68 the program is administered.

69 (g) *Program implementation and participation.* — Approved extended learning opportunity
70 programs shall be implemented and coordinated at the local school level. The county boards of
71 education shall adopt an alternative educational opportunities policy that facilitates

72 implementation and participation in accordance with this section. The policy shall:

73 (1) Provide for a designee within each school that shall have primary responsibility for
74 ensuring implementation and coordination of the extended learning opportunity policy; and

75 (2) Provide for a student seeking elective course credit in an accredited extended learning
76 opportunity program to work with his or her designated advisor or guidance counselor towards
77 participation in the program.

78 Students under the age of 18 shall have approval from a parent or legal guardian to
79 participate in an extended learning opportunity program.

80 (h) *Student credit transfer.* — Students transferring from other schools may request
81 acceptance of elective course credits awarded for completed extended learning opportunity
82 programs. If the transferring student has completed a program previously approved by the State
83 Board of Education, the credits shall be accepted and applied toward the student's transcript.
84 Completion of nonapproved extended learning opportunity programs shall be evaluated in
85 accordance with a county board of education's adopted policy on alternative educational
86 opportunities for purposes of awarding credit.

87 (i) *Transportation.* — Because extending learning opportunity programs take place outside
88 of the traditional classroom, transportation to and from an approved program is the responsibility
89 of a student and his or her parent or legal guardian: *Provided*, That a local school district may
90 provide transportation at its discretion.

91 (j) *Auditing of approved programs.* — The State Board of Education may audit approved
92 extended learning opportunity programs at any time. If the audit results in findings that an
93 approved program is not meeting the provisions of this section, then the board may disqualify the
94 program immediately.

95 ~~(k) The Department of Education shall prepare a report with respect to the implementation~~
96 ~~of extended learning opportunity programs in accordance with the provisions of this section to the~~
97 ~~Legislative Oversight Commission on Education Accountability no later than December 31, 2022~~

ARTICLE 2E. HIGH QUALITY EDUCATIONAL PROGRAMS.

§18-2E-10. Third Grade Success Act; multi-tiered system of support for early literacy and numeracy in kindergarten through grade three; pre-service and in-service teacher training; notice to parent or guardian; third grade retention policy with exceptions; interventions continuing in fourth grade for students below proficient.

1 (a) This section shall be known and may be cited as the Third Grade Success Act.

2 (b) The Legislature finds that:

3 (1) In the early learning years, ensuring that each student masters the content and skills
4 needed for mastery at the next grade level is critically important for student success;

5 (2) Students who do not demonstrate grade-level proficiency in reading and mathematics
6 by the end of third grade become increasingly less likely to succeed at each successive grade
7 level and often drop out of school prior to graduation;

8 (3) State board policy requires every school to establish a process for ensuring the
9 developmental and academic progress of all students. This process is to be coordinated by a
10 school student assistance team that reviews student developmental and academic needs that
11 have persisted despite being addressed through instruction, multi-tiered system of support for
12 intervention, and as applicable, supports for personalized learning. Ensuring the developmental
13 and academic success of all students requires every school to implement, in an equitable manner,
14 programs during and after the instructional day at the appropriate instructional levels that
15 contribute to the success of students; and

16 (4) To ensure that all students read and perform mathematics proficiently by the end of
17 third grade, a statewide comprehensive approach to early literacy and numeracy is required. This
18 approach shall focus on intensive supports during the early learning years which include schools
19 and engaged communities mobilized to remove barriers, expand opportunities, and assist parents
20 in fulfilling their roles and responsibilities to serve as full partners in the success of their children.

21 (c) "Science of reading" means evidence-based reading instruction practices that address

22 the acquisition of language, phonological and phonemic awareness, phonics and spelling, fluency,
23 vocabulary, oral language, comprehension, and writing that can be differentiated to meet the
24 needs of individual students.

25 (d) The state board shall, in accordance with §29A-3B-1 *et seq.* of this code, promulgate
26 legislative rules as necessary to effectuate the provisions of this section. The rules shall provide
27 for at least the following:

28 (1) Development of a statewide comprehensive, systemic approach to close the reading
29 and mathematics achievement gaps by third grade, which targets school readiness, the
30 attendance gap, science of reading instruction (phonics, phonemic awareness, vocabulary,
31 fluency, comprehension, and writing), summer learning loss, the use of screeners and/or
32 benchmark assessments in English language arts and mathematics for students in grades
33 kindergarten through three, and a multi-tiered system of support for students exhibiting a
34 substantial reading or mathematics deficiency;

35 (2) Ensuring all West Virginia children have access to high-quality early learning
36 experiences that focus on healthy learners as part of the school readiness model, resulting in
37 increased populations of children on target for healthy development prior to entering first grade;

38 (3) Closing the attendance gap to certify West Virginia children attend school regularly and
39 limit chronic absenteeism in the early grades;

40 (4) Providing assistance to county boards with the training and implementation of the
41 science of reading training for all kindergarten through grade three educators, early childhood
42 classroom assistant teachers, aides, paraprofessionals and any interventionists that a county
43 board may choose to employ instead of an early childhood classroom assistant teacher, aides, or
44 paraprofessionals pursuant to §18-5-18a(b) of this code;

45 (5) Assisting county boards in establishing and operating targeted, sustained extended
46 day and extended year reading and mathematics programs to ensure grade level proficiency and
47 battle summer learning loss;

48 (6) Establishing an approved list of screeners and/or benchmark assessments in English
49 language arts and mathematics for students in grades kindergarten through three for the purpose
50 of identifying students with a significant reading and/or mathematics deficiency. The screener
51 and/or benchmark assessments shall be given in the first 30 days of the school year and repeated
52 at mid-year and at the end of the school year to determine student progression in reading and
53 mathematics in kindergarten through third grade;

54 (7) Establishing an approved list of dyslexia screeners to be administered to students no
55 less than twice per year in kindergarten through third grade and any time students with identified
56 deficiencies are not responding to interventions;

57 (8) Any student in kindergarten or grades one through three who exhibits a deficiency in
58 reading at any time, based upon the screeners and/or benchmark assessments, and/or the
59 comprehensive statewide student assessment, and any fourth-grade student promoted for good
60 cause shall receive an individual reading improvement plan no later than 30 days after the
61 identification of the reading deficiency. The reading improvement plan shall be created by the
62 teacher, principal, other pertinent school personnel, and the parent(s) or guardians, and shall
63 describe the research-based reading intervention services the student will receive to remedy the
64 reading deficit. Each student shall receive intensive reading intervention until the student no
65 longer has a deficiency in reading. Reading interventions may include evidence-based strategies
66 frequently used to remediate reading deficiencies and includes, but is not limited to, individual
67 instruction, small-group instruction, tutoring, mentoring, or the use of technology that targets
68 specific reading skills and abilities;

69 (9) Maximizing family engagement to result in the development of a culture of literacy and
70 numeracy, which shall at least include:

71 (A) Providing parents or guardians with regular updates to inform them of their child's
72 progress toward proficiency in reading and mathematics;

73 (B) Ensuring parents or guardians are informed of and have access to resources which

74 they may utilize to improve their child's literacy and numeracy skills;

75 (C) Ensuring the parent or guardian is informed of the importance of their child being able
76 to demonstrate grade level reading and mathematics skills by the end of the third grade and the
77 measures that will be employed pursuant to this section to improve the reading and mathematics
78 skills of children who are not meeting the standards; and

79 (D) The parent or guardian of any student in kindergarten through grade three who exhibits
80 a deficiency in reading or mathematics at any time during the school year must be notified in
81 writing no later than 15 days after the identification of the deficiency, and the written notification
82 must include the following:

83 (i) That the student has been identified as having a deficiency in reading and/or
84 mathematics;

85 (ii) A description of the proposed research-based reading and/or mathematics
86 interventions and/or supplemental instructional services and supports that will be provided to the
87 child to address the identified area(s) of deficiency;

88 (iii) Strategies for the parent or guardian to use at home to help their child succeed in
89 reading and/or mathematics; and

90 (iv) That if the child's reading or mathematics deficiency is not corrected by the end of
91 grade three, the child may not be promoted to grade four unless an exemption is met;

92 (10) Supporting high-quality schools and a workforce prepared to address early literacy
93 and numeracy by the provision of professional development for administrators, kindergarten, first,
94 second, and third grade teachers including, but not limited to, the following:

95 (A) The approved benchmark assessment and/or screener tools to ensure teachers have
96 the knowledge and skill to administer the assessment and/or screener, analyze the data to inform
97 instruction, and identify students exhibiting substantial deficiencies in reading or mathematics;

98 (B) Comprehensive training on the science of reading and numeracy instruction to ensure
99 all kindergarten through grade three teachers, early childhood classroom assistant teachers,

100 aides and paraprofessionals, have the knowledge and skill to teach and/or support all students to
101 read and perform mathematics at grade level. The rules also shall provide that any interventionist
102 a county chooses to employ instead of an early childhood classroom assistant teacher, aides or
103 paraprofessionals pursuant to §18-5-18a(b) receives this comprehensive training;

104 (C) Training and materials to inform classroom teachers of the characteristics of dyslexia
105 and dyscalculia in students, components of benchmarks and screeners that may indicate dyslexia
106 or dyscalculia, and strategies for instruction; and

107 (D) Job-embedded, on-site teacher training on evidence-based reading and mathematics
108 instruction and data-driven decision-making that provides kindergarten through grade three
109 teachers with immediate feedback for improving instruction;

110 (11) Ensuring the employment of qualified teachers and service personnel in accordance
111 with §18-5-39 and §18A-4-7c of this code to provide instruction to students enrolled in early
112 literacy and numeracy support programs including, but not limited to, ensuring that educator
113 preparation programs prepare candidates seeking licensure for elementary education with training
114 and instruction to:

115 (A) Include instruction in state-adopted grade-level content standards, foundational
116 reading and mathematics skills, and how to implement reading instruction using high-quality
117 instructional materials;

118 (B) Provide effective instruction and intervention for students with reading and math
119 deficiencies, including students with characteristics of dyslexia or dyscalculia; and

120 (C) Understand and use student data to make instructional decisions;

121 (12) Creating a formula or grant-based program for the distribution of funds appropriated
122 specifically for the purposes of this section or otherwise available for the support of a targeted,
123 multi-tiered system of support intervention for early literacy and numeracy;

124 (13) Providing support for transportation and healthy foods for students required to attend
125 after-school and extended year early literacy and numeracy instructional support programs and

126 supervision at the school that accommodates the typical work schedules of parents; and

127 (14) Receiving from county boards any applications and annual reports required by rule of
128 the state board.

129 (e) A student in grades kindergarten through grade three shall be required to attend an
130 extended year early literacy and numeracy instructional support program as a condition for
131 promotion if:

132 (1) The student has been provided additional academic assistance through interventions
133 offered during the school day or after-school in early literacy and numeracy and, prior to the end of
134 the school year, the student assistance team or the student's classroom teacher recommends that
135 further additional academic help is needed for the student to be successful at the next grade level;
136 and

137 (2) The county board has established a literacy and numeracy instructional support
138 program during the extended year for the student's grade level.

139 (f) County boards shall provide high-quality educational facilities, equipment, and services
140 to support literacy and numeracy instructional support programs established pursuant to this
141 section. Extended year programs may be provided at a central location for kindergarten through
142 third graders who qualify for the program.

143 (g) Each county board shall adopt high-quality instructional materials grounded in
144 scientifically-based reading research and aligned to state standards to be used as the core
145 curriculum. The instructional materials shall not include practices that are aligned with the Three-
146 Cueing Systems Model of teaching reading.

147 (h) This section may not be construed to prohibit a classroom teacher from recommending
148 the grade level retention of a student in any of the grades kindergarten through grade three based
149 upon the student's lack of mastery of the subject matter and preparation for the subject matter at
150 the next grade level. Benchmark and/or screener data shall be used to inform the classroom
151 teacher's recommendation.

152 (i) This section may not be construed to affect the individualized education plans of
153 exceptional students.

154 (j) This section may not be construed to limit the authority of the county board to establish
155 an extended year program in accordance with §18-5-39 of this code. County boards may not
156 charge tuition for enrollment in early literacy and numeracy instructional support programs
157 established pursuant to this section.

158 (k) Each county board shall implement the provisions of this section and the provisions of
159 the state board rule required by subsection (b) of this section. The county board shall establish a
160 process for ensuring the developmental and academic progress of all students through the
161 auspices of student assistance teams as currently required by state board policy and perform a
162 needs assessment to determine the potential capacity requirements for the multi-tiered system of
163 support for early learners. Each county board also shall provide in-service training:

164 (1) For kindergarten through grade three early childhood classroom assistant teachers,
165 aides and paraprofessionals, specifically related to literacy, numeracy, and their responsibilities
166 and appropriate measures for exercising authority and control over students. The county board
167 shall also provide this training to any interventionists it chooses to employ instead of an early
168 childhood classroom assistant teacher, aide or professional pursuant to §18-5-18a(b) of this code;
169 and

170 (2) For classroom teachers in grades kindergarten through three to help the classroom
171 teachers gain a strong understanding of how to best utilize the early childhood classroom assistant
172 teachers, aides, paraprofessionals or interventionists during classroom instruction and during
173 other periods of the day.

174 ~~(l) The state board shall provide a report describing the proposed implementation of the~~
175 ~~multi-tiered system of support for early literacy and numeracy to the Legislative Oversight~~
176 ~~Commission on Education Accountability on or before July 1, 2023~~

177 ~~(m)~~ (l) The state board shall provide a comprehensive report regarding the status of the

178 multi-tiered system of support for literacy and numeracy to the Legislative Oversight Commission
179 on Education Accountability, the Joint Committee on Government and Finance, and the Governor
180 on or before November 1, 2023, and annually on or before November 1 of each year thereafter.
181 The report shall address, at a minimum, the progress of the program throughout the state, its effect
182 on student achievement, and the sources of the funding both available to and used by the
183 program.

184 ~~(n)~~ (m) Legislative appropriations to the State Board of Education – State Department of
185 Education Elementary Literacy and Numeracy Program shall be used for the implementation of
186 the provisions of this section along with other funds available for providing a high-quality
187 education.

188 ~~(o)~~ (n) Effective for the school year beginning July 1, 2026, and thereafter, a public school
189 student who generally demonstrates a minimal understanding of, and ability to apply, grade level
190 English language arts or mathematics knowledge, skills, and abilities, or both, as indicated on the
191 West Virginia General Summative Assessment relative to the West Virginia College and Career
192 Readiness Standards at the end of third grade, shall upon the recommendation of the teacher and
193 the student assistance team, be retained in the third grade for the ensuing school year subject to
194 the following exceptions:

195 (1) A student with disabilities whose Individual Education Plan indicates participation in the
196 statewide alternate summative assessment;

197 (2) A student identified as an English language learner who has had less than three years
198 instruction in English as a second language;

199 (3) A student with disabilities who participates in the statewide summative assessment,
200 has an Individual Education Plan or Section 504 plan that reflects that the student has received
201 intensive intervention for more than two years and still demonstrates a deficiency or who was
202 previously retained in any of the grades kindergarten through grade three;

203 (4) A student who is in the process of a special education referral or evaluation for

204 placement in special education, has been diagnosed as having a significant impairment, including
205 dyslexia or dyscalculia, or is a child with a disability if the student's individualized education
206 program team and the student's parent or guardian agree that promotion is appropriate based on
207 the student's Individualized Education Plan;

208 (5) A student who has received intensive intervention for two or more years, still
209 demonstrates a deficiency, and who was previously retained in any of the grades kindergarten
210 through grade three for a total of two years: *Provided*, That the student shall continue to receive
211 intensive intervention in grade four;

212 (6) A student who demonstrates an acceptable level of performance on an alternative
213 standardized assessment approved by the state board;

214 (7) A student who attends an extended year learning program following the third grade and
215 has attained proficiency; and

216 (8) A student whose parent or guardian has requested a good cause exemption within the
217 time period established by the county board and the superintendent, or his or her designee,
218 determines that the good cause exemption is in the best interests of the child: *Provided*, That a
219 good cause exemption may not prohibit the grade level retention of a student by a classroom
220 teacher based upon the student's lack of mastery of the subject matter and preparation for the
221 subject matter at the next grade level.

NOTE: The purpose of this bill is to remove reference to one-time reports that have already been given.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.